#### MAYER BROWN

## 5<sup>th</sup> OTC Derivatives Seminar

Executing New Market Standards in 2019 and 2020 Frankfurt – 26 June 2019

## Welcome from Our Speakers



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## Agenda

#### ΤΟΡΙΟ

Global benchmark developments, their implementation in OTC derivatives and hedging risks to the cash markets
The upcoming market changes for interest derivatives and changes to 2014 ISDA

Credit Derivatives Definitions

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Initial Margin implementation for Phase V entities and key legal and documentation execution aspects (Part 1)
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#### **COFFEE BREAK**

Initial Margin implementation for Phase V entities and key legal and documentation execution aspects (Part 2)

Pre- and post-Brexit changes to derivative documentation; German and other EU law alternatives; new developments on additional provisions used in new Brexit related German law master agreements

#### **EMIR Refit**

Special US focus on market, regulatory and enforcement experiences relevant for German market participants

#### SPEAKERS

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Curtis A. Doty, Mayer Brown New York Patrick Scholl, Mayer Brown Frankfurt Global Benchmark Developments, their Implementation in OTC Derivatives and Hedging Risks to the Cash Markets

## U.S. approach to the LIBOR Discontinuance Problem

- Alternative Reference Rates Committee (ARRC) convened by the Federal Reserve Bank of New York and the Board of Governors of the Federal Reserve System
  - Charged with coming up with a reference rate to replace LIBOR
  - Charged with coming up with a plan to implement the transition to the new reference rate
- Private sector
- No regulatory or supervisory authority
- ARRC initially focused on derivatives

### Identification of SOFR

- June 2017: The ARRC recommends the secured overnight financing rate (SOFR)
  - The interest rate on overnight loans that use U.S. government obligations as collateral
  - Based on actual transactions in a huge market
- April 2018: Fed starts quoting SOFR

# Overnight, term and forward-looking term rates

- USD-SOFR-COMPOUND (Supplement 57 to 2006 ISDA Definitions)
  - Compounded (i.e., geometrical) average of SOFR for each U.S. Government Securities Business Day in the Calculation Period
  - An "in arrears" term rate not known with certainty until after the last USGSBD of the Calculation Period
  - Fallbacks if there is a SOFR Index Cessation Event
- SOFR Overnight Index Swap (OIS) Rate (as defined in FASB ASU 2018-16):
  - "The fixed rate on a U.S. dollar, constant-notional interest rate swap that has its variable-rate leg referenced to SOFR (an overnight rate) with no additional spread over SOFR on that variable-rate leg. That fixed rate is the derived rate that would result in the swap having a zero fair value at inception ..."
  - Known in advance, but dependent on a trading market in SOFR OIS swaps (or listed derivatives)

# The fundamental conundrum of LIBOR transition

- Some users of non-derivative products (e.g., loans) may have a strong preference for forward-looking term rates, but ...
- In derivatives markets, the bulk of liquidity needs to be in the RFRs, not FLTRs. Otherwise, in regulators' view, we'll have reproduced the original problem with IBORs – a thinly traded benchmark supporting a massive superstructure
  - See FSB, Interest rate benchmark reform overnight risk-free rates and term rates (July 2018)
  - ISDA consultation on IBOR fallbacks did not include FLTRs among the choices for an adjusted RFR

### Status quo for derivatives

- Fallbacks under 2006 ISDA Definitions for USD-LIBOR (if rate does not appear on screen):
  - rate at which USD deposits are offered by the Reference Banks at approximately 11:00 am, London time, ... to prime banks in the London interbank market for a period of the Designated Maturity ...
  - if fewer than 2 quotations, then the Calculation Agent looks to quotations of major banks in New York City for loans in USD to leading European banks
  - no further fallbacks if quotes for these interbank loans are not available
- What happens when fallbacks run out?
  - New York common law on gap-filling, frustration, impossibility, force majeure, etc.

# Interaction with ISDA benchmarks supplement and protocol

- EU Benchmarks Regulation Article 28(2): Supervised entities (other than an administrator) that use a benchmark must produce and maintain robust written plans setting out the actions that they would take in the event that a benchmark *materially changes* or *ceases to be provided*.
- ISDA Benchmarks Supplement and Protocol were designed to facilitate compliance. How does the Benchmarks Supplement interact with IBOR fallbacks?
  - 2006 ISDA Definitions Benchmarks Annex provides for "Priority Fallbacks"
  - if the definition of a benchmark includes a concept defined or otherwise described as an "index cessation event", then any fallback specified to apply upon the occurrence of such an event will be a "Priority Fallback"
  - if Priority Fallbacks fail, Alternative Continuation Fallbacks (and, failing these, no fault termination rights) apply
  - Priority Fallbacks do not apply if an Administrator/Benchmark Event occurs that does not constitute an "index cessation event"

#### ISDA consultation on IBOR fallbacks for 2006 ISDA Definitions (July 2018) and Report (December 2018) for non-USD IBORs

- Under planned amendments, floating rate options will be revised to include fallbacks that will be **triggered upon the permanent discontinuation** of the related IBORs, as evidenced by a public statement by the administrator of the IBOR or the administrator's regulatory supervisor
- ISDA is developing fallbacks based on a *compounded setting in arrears rate* and the *historical mean/median approach to the spread adjustment* for all of the benchmarks covered in the consultation
- ISDA is currently working with experts on technical issues and spread adjustment calculation methodology, which it plans to submit for public sector antitrust review

## ISDA letter to the Official Sector Steering Group of the FSB (April 2019)

Outlines 2019 milestones:

- Supplement to the 2006 ISDA Definitions to include fallbacks that would apply upon cessation of key IBORS (including USD, GBP, CHF, JPY and EUR LIBOR)
- Supplemental consultation covering USD LIBOR and focused on the compounded setting in arrears rate and the historical mean/median approach for the spread adjustment
- ISDA will select a vendor for publishing the term adjusted reference rate and spread adjustment for each IBOR avoids disputes over calculations
- A consultation on the preferred approach for addressing pre-cessation issues in LIBOR and other IBOR derivative contracts, including in the context of a regulator finding that the relevant IBOR is no longer representative

# How crucial are FLTRs for non-derivative products?

- Advance visibility for cash-planning purposes, but ...
  - In securitization and structured deals, payments are subject to a waterfall
  - Compounded setting-in-arrears SOFR can be hedged to a fixed rate by entering into an overnight index swap (i.e., where the floating rate is USD-SOFR-COMPOUND)
  - See data on historical differences between 3-month OIS rate and ex post compounded setting-inarrears for effective federal funds rate, available at <u>https://www.newyorkfed.org/medialibrary/Microsites/arrc/files/2018/Thoughts-on-ISDA-</u> <u>Methodologies.pdf</u>
- ARRC User's Guide to SOFR (April 2019)
  - discusses simple vs. compounded averages; in-arrears vs. in-advance rate definitions; conventions to allow longer notice periods under in-arrears rates; and hybrid models (principal adjustment or interest rollover)
  - "those who are able to use SOFR should not wait for the term rates in order to transition"
  - see discussion on pp. 17-18 of the higher transactions costs of hedging a SOFR FLTR than a compounded set-in-arrears SOFR

## Practical questions for derivatives

- Conduct and relationship risk for dealers
  - disclosure of pricing methodology, material risks
  - sufficiency of simple spread adjustment to address value transfer in non-linear and complex products? Are there any known systematic biases?
  - need for further adjustments (volatility, correlation, convexity)?
- Effect on specific products cross-currency swaps, floating rate agreements
- Consensual close-out and rebooking in advance of 2021. When will the LIBOR forward curve cease to be a robust mechanism for pricing early termination?
- How will counterparties assess the trade-offs between hedge basis risk and transaction costs? Increased requests for scenario analysis?
- How are hedging covenants in credit agreements drafted? Flexible enough to permit, e.g., hedging LIBOR with SOFR OIS, or FLTR with SOFR OIS?

## Regulatory issues under Dodd-Frank Title VII

- Compliance burden and economic costs if amendments to include fallbacks or replace rate trigger the application of regulatory requirements. See ARRC Title VII Letter to U.S. regulators (July 2018)
  - Loss of grandfathered status under uncleared margin and (if CFTC extends mandates to SOFR) clearing and trade execution?
  - Triggering of swap dealer business conduct rules
  - Swap trading relationship documentation, confirmations
  - Real-time reporting
  - Swap data reporting, portfolio reconciliation
- BCBS/IOSCO Statement on Margin Implementation (March 2019):
  - "Amendments to legacy derivative contracts pursued solely for the purpose of addressing interest rate benchmark reforms do not require the application of the margin requirements for the purposes of the BCBS/IOSCO framework, although the position may be different under relevant implementing laws"

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#### Loan market's response to SOFR

- Too many differences between LIBOR and SOFR
  - SOFR is a historic rate, not a forward rate (like LIBOR)
  - SOFR is an overnight rate, not a term rate (like LIBOR)
  - SOFR is a risk-free rate, not a cost of funds rate (like LIBOR)
  - Does not track LIBOR
    - Volatility at quarter- and year-end
    - Moves downward in a distressed market while LIBOR moves up

## Ways to address the loan market's concerns

- Fed will try to come up with a term rate (based on SOFR) by 2021
  - Depends on whether the SOFR swap market is robust enough
  - Fed doesn't think this term rate (if there is one) is the best way to price loans
- Fed wants banks to price loans based on an average of SOFR over a period of time
  - Simple average or compounded?
  - Determine in advance or in arrears?
  - Fed will start publishing average compounded SOFRs in Q2 2020
- Other reference rates
  - US Dollar ICE Bank Yield Index
  - Ameribor

# ARCC Recommended Fallbacks for Syndicated Loans

- April 2019: ARRC recommended language for syndicated loans
  - Highly precise (i.e., long and dense)
  - Provides for an early opt-in
  - Two approaches:
    - the amendment approach
      - Fed very unhappy with its inclusion
    - the hard-wired approach
  - Hardwired approach:
    - Automatic transition to alternative pricing basis
      - Eliminates chaos in 2021
      - Eliminates "winners and losers" based on loan market conditions in 2021

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- Waterfall of reference rates:
  - Term SOFR
    - Contemplates future additional tenors

## Fallbacks (cont'd.)

- Compounded SOFR (in advance or in arrears)
  - Will be on a screen
- Borrower and Administrative Agent agree
- Spread adjustment is that recommended by the Fed
  - Will be on a screen
- Amendment approach
  - Essentially the same as the current market (but longer)
- May 2019: ARRC recommended language for bilateral loan
  - Amendment approach (either with or without a borrower veto right)
  - Waterfall approach
  - Hedged loan approach
    - Fallback to ISDA fallbacks

## **UK-Sterling LIBOR Developments**

- United Kingdom: In 2015, the Bank of England established The Working Group on Sterling Risk-Free Reference Rates
- Working Group's goal is to implement the Financial Stability Board (FSB) recommendation to develop alternative "risk-free rates" (RFR) for use instead of LIBOR-style reference rates
- In April 2017, the Working Group recommended the SONIA Benchmark as its preferred RFR for GBP LIBOR and aims for the market to transition broadly to SONIA as the primary sterling interest rate benchmark in bond, loan and derivative markets in the next 4 years
- Transition to SONIA as main focus of the Bank of England, FCA and Working Group.
- Working Group launched a consultation, with results published in November 2018 on SONIA forwardlooking term SONIA reference rates (TSRRs); recognition that term rates better suit certain users' needs
  - Comparison with ISDA and its Consultation which contemplates transition for key IBORs to directly referencing RFRs (derivatives being more than 90% of the market in notional value)
  - If, though, bond markets transition to TSRRs, then the market will require suitable hedging instruments that reference TSRRs as well 20
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### **Eurozone-Developments**

- European Union (Euro): Most widely used benchmarks for financial contracts are EONIA (the Euro Over Night Index Average) and EURIBOR (the Euro Interbank Offered Rate)
  - Administered by EMMI (European Money Markets Institute)
- As LIBOR, these benchmarks are based on unsecured interbank market and are both "critical benchmarks" under the BMR.
- September 2017 ECB, European Commission and ESMA announced working group on alternative Euro overnight RFRs; working group to consider (i) alternative RFRs, (ii) term structures for these RFRs, (iii) contractual robustness of legacy and new contracts and (iv) transition from EONIA to RFRs
- Following a consultation on 21 June 2018 on candidate RFRs to replace EONIA from 2020, it was concluded that ESTER (now: €STR) is the most reliable and robust unsecured candidate rate (88% of respondents agreed) as (i) ECB is the administrator, (ii) rate methodology is robust, (ii) rate is not volatile
- The Working Group has published guiding principles for fallback provisions in new contracts for eurodenominated cash products in January 2019

### **Eurozone-Developments**

- EMMI published the results of its consultation, confirming that the EONIA methodology will change to €STR plus spread on 2 October 2019. EONIA is expected to be discontinued on 3 January 2022.
- In March 2019, the working group endorsed recommendation to market participants regarding (i) the transition from EONIA to €STR and (ii) the calculation of a €STR-based term structure (also as fallback for EURIBOR contracts)
- The ECB announced a one-off spread between €STR and EONIA, to be used by EMMI in the new EONIA methodology as of October 2019. The methodology used to calculate the spread (which will be 8.5bp) is based on the recommendations of the working group on euro risk-free rates published on 14 March 2019
- EURIBOR is due to be authorised under the European Benchmark Regulation. On 6 May, EMMI announced that it has applied for authorisation from the Belgian FSMA. As a subsequent step, EMMI has started transitioning panel banks to the new hybrid methodology
- Political agreement has been reached meanwhile to extend the transition period for administrators of critical benchmarks (which inlcude EURIBOR) and third country benchmarks to 31 December 2021. The 2 year extension of the transition period under the Benchmark Regulation will be used to focus on work on third country benchmarks and the recognition, endorsement and equivalence regimes

Chris Arnold, Mayer Brown London Patrick Scholl, Mayer Brown Frankfurt **The Upcoming Market Changes for Interest Derivatives and Changes to 2014 ISDA Credit Derivatives Definitions** 

# The new ISDA Definitions for Interest Rate Derivatives: Why now?

- The ISDA Definitions were last updated in 2006
- Since then, 58 Supplements have been published
  - Deleting/amending obsolete Floating Rate Options and adding new ones
  - Amendments to certain settlement methodologies
- EU Benchmark Regulation and the IOSCO Principles for Financial Benchmarks require entities to have "robust written plans" that nominate "alternative benchmarks" if a benchmark "materially changes" or "ceases to be provided"
- Technology advances necessitate ability to code into digital format

# The 2020 ISDA Interest Rate Derivatives Definitions – What to expect?

- Incorporation of all supplements published since 2006
- Incorporation of provisions/concepts from the 2006 ISDA Definitions Bencharks Annex (part of the 2018 ISDA Benchmarks Supplement)
- Additional fallbacks for –IBOR based rates that would apply upon permanent discontinuation (subject to ongoing consulations by ISDA)
- Expected that the IBOR rate options in the new Definitions will contain the same index cessation event trigger and the same fallbacks to the adjusted RFR plus spread as those that will be included in the amendments to the 2006 ISDA Definitions

## New ISDA Market Standards for RFRs

- LIBOR scandal (2012)
- EU Benchmark Regulation (2016)
- IBOR rates to be discontinued and therefore replaced by so-called risk-free rates (RFRs), in the case of a LIBOR discontinuation for several market segments
- *Open issue*: details of fallback clauses for IBORs in OTC derivatives, e.g. amending interest period, the day count fraction, margin adjustments etc.



#### **Overview of overnight RFRs\***

USD	SOFR	Secured Treasury repo rate			
GBP	SONIA	Unsecured wholesale rate			
EUR	€STR	Unsecured wholesale rate			
JPY	TONA	Unsecured wholesale rate			
CHF	SARON	Secured general collateral repo rate			
* Financial Stability Board: Overnight Risk-Free Rates, A User's Guide (4 June 2019)					

#### Data source: EMMI (www.emmi-benchmarks.eu)

#### New Market Standards for RFRs: Calculation

- There are technical issues with respect to the switch from an IBOR to a RFR rate. RFRs typically have a lower nominal value, that also does not reflect the increased costs and risks for longer terms (*term liquidity risk*)
- Using RFRs for non-daily use, typically involves compounding *in arrears*

#### **General compound interest formula**

$$\left[\prod_{i=1}^{d_b} \left(1 + \frac{r_i * n_i}{N}\right) - 1\right] * \frac{N}{d_c}$$

Example for interest rate adjustment					
	"GBP-SONIA-Compound"*				
	$\left[\prod_{i=1}^{d_0} \left(1 + \frac{SONIA_i * n_i}{365}\right) - 1\right] * \frac{365}{d}$				
$d_0$	Number of London Banking Days in the relevant Calculation Period				
i	1 <i>d</i> <sub>0</sub>				
SONIA <sub>i</sub>	Daily SONIA-rate				
$n_i$	Number of calendar days in the relevant Calculation Period on wich the rate is $SONIA_i$				
d	Number of calendar days in the relevant Calculation Period				
* ISDA: Supplen	nent no. 55 to the 2006 ISDA Definitions (23 April 2018); the				

above text provides a shortened summary only.

### New Market Standards for RFRs: SONIA (GBP)

- Discontinuation of the GBP LIBOR expected by the end of 2021.
- SONIA is an overnight unsecured rate administered by the Bank of England (since April 2016).
- Compounding daily rate in arrears for interest period most likely approach for derivatives.
  - Spread between LIBOR and SOFR to be determined based on spread of mean/median over static lookback period.
- The compounded SONIA is relatively stable, which means that although term rates are achieved by compounding in arrears, the applicable rate is relatively predictable.
- ISDA has provided a supplement (no. 55) to their 2006 ISDA Definitions to incorporate SONIA.



#### ISDA, Safe, Efficient Markets

Supplement number 55 to the 2006 ISDA Definitions published April 23, 2018

#### Section 7.1 Rate Options.

Section 7.1(w)(vii) is amended by deleting it in its entirety and restating as follows:

(vii) "GBP-SONIA-COMPOUND" means that the rate for a Reset Date calculated in accordance with the formula set forth below in this subparagraph, will be the rate of return of a daily compound interest investment (it being understood that the reference rate for the calculation of interest is the Sterling daily overnight reference rate).

"GBP-SONIA-COMPOUND" will be calculated as follows, and the resulting percentage will be rounded, if necessary, in accordance with the method set forth in Section 8.1(a), but to the nearest one ten-thousandth of a percentage point (0.0001%):

$$\left[\prod_{i=1}^{d_0} \left(1{+}\frac{\text{SONIA}_i \times n_f}{365}\right){-}1\right] {\times} \frac{365}{d}$$

where:

"do", for any Calculation Period, is the number of London Banking Days in the relevant Calculation Period;

"/" is a series of whole numbers from one to de, each representing the relevant London Banking Days in chronological order from, and including, the first London Banking Day in the relevant Calculation Period;

"SONIA,", for any day "T" in the relevant Calculation Period, is a reference rate equal to the daily Stering Overnight Index Average (SONIA) rate as provided by the administrator of SONIA to, and published by authorized distributors of the rate as of 9.00 a nn., London time, on the London Banking Day immediately following that day " $r_{T}^{\mu}$ .

 $``n_i"$  is the number of calendar days in the relevant Calculation Period on which the rate is  ${\rm SONIA}_{i_1}$  and

"d" is the number of calendar days in the relevant Calculation Period.

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### New Market Standards for RFRs: SOFR (USD)

- SOFR is a secured, short-term (overnight) borrowing rate based on U.S. Treasury repurchase (repo) agreements and general collateral financing data.
- In April 2018, the FRB of New York began publishing daily SOFR data.
- Compounding solution similar to SONIA.
- ISDA has provided a supplement (no. 57) to their 2006 ISDA Definitions to incorporate SOFR.

#### ISDA supplement for SOFR:

Supplement number 57 to the 2006 ISDA Definitions published on May 16, 2018

#### Section 7.1 Rate Options.

(a) Section 7.1(ab) (U.S. Dollar) is amended by adding a new Section 7.1(ab)(lx) as follows

(Ix) "USD-SOFR-COMPOUND" means that the rate for a Reset Date, calculated in accordance with the formula set forth below in this subparagraph, will be the rate of return of a daily compound interest investment (it being understood that the reference rate for the calculation of interest is SOFR). Upon the occurrence of a SOFR Index Cessation Event, the rate for each day in a Calculation Period occurring on or after the SOFR Index Cessation Effective Date will be determined as if references to SOFR were references to the rate (inclusive of any spreads or adjustments) recommended as the replacement for SOFR by the Federal Reserve Board and/or the Federal Reserve Bank of New York, or by a committee officially endorsed or convened by the Federal Reserve Board and/or the Federal Reserve Bank of New York for the purpose of recommending a replacement for SOFR (which rate may be produced by the Federal Reserve Bank of New York or another administrator). If no such rate is recommended within one U.S. Government Securities Business Day of the SOFR Index Cessation Event, then the rate for each day in a Calculation Period occurring on or after the SOFR Index Cessation Effective Date will be determined as if references to SOFR were references to OBFR, references to U.S. Government Securities Business Day were references to New York City Banking Day and references to SOFR Index Cessation Event were references to OBER Index Cessation Event If no such rate is recommended within one U.S. Government Securities Business Day of the SOFR Index Cessation Event and an OBFR Index Cessation Event has occurred, then the rate for each day in a Calculation Period occurring on or after the SOFR Index Cessation Effective Date will be determined as if references to SOFR were references to FOMC Target Rate, references to U.S. Government Securities Business Day were references to New York City Banking Day and references to the New York Fed's Website were references to the Federal Reserve's Website

"USD-SOFR-COMPOUND" will be calculated as follows, and the resulting percentage will be rounded, if necessary, in accordance with the method set forth in Section 8.1(a):

$$= \left[\prod_{i=1}^{d_0} \left(1 + \frac{\text{SOFR}_t \times n_i}{360}\right) \cdot 1\right] \times \frac{360}{d}$$

where:

"do", for any Calculation Period, is the number of U.S. Government Securities Business Days in the relevant Calculation Period;

"i" is a series of whole numbers from one to do, each representing the relevant U.S. Government Securities Business Days in chronological order from, and including, the first U.S. Government Securities Business Day in the relevant Calculation Period;

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## New Market Standards for RFRs: €STR (EUR) and EURIBOR Developments

- The older EONIA is to be gradually replace by the €STR, currently under development by the ECB (ECB has provided a one-off spread between €STR and EONIA, set at 8.5 bps).
- Compounding solution similar to SONIA.
- Draft supplement to the 2006 ISDA Definitions circulated in June 2019
- EMMI is planning to have a revised version of the EURIBOR operational by 1 January 2020 to make it compliant with the Benchmark Regulation. Consequences on market standards are still unclear.



DRAFT

Supplement number [ ] to the 2006 ISDA Definitions (published [ ], 2019)

#### Section 7.1 Rate Options.

a) Section 7.1(f) is amended by adding a new Section 7.1(f)([ ]) as follows

() "EUR-EuroSTR-COMPOUND" means that the rate for a Reset Date, calculated in accordance with the formula set forth below in this subparagraph, will be the rate of return of a daily compound interest investment (if being understood that the reference rate for the calculation of interest is the ure oshort term rate (ESTR).

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If no nuch mit in recommanded beföre, der ein di för dar frat TARGET Settimment Day blinkomgte bed er om utilten de survSFL Breider Gestanton Tiven concurs, hun den net för estadar in a Culantinne Period scortung og er atter fråe BausSFL Risker. Censtion Effektiver Dete sollt bed dermand sind i reflerences to BausSFL Starker reflerences to Bausser fråe anservation folkniker anna i förstarker som SFL ASSET Settemater Days varies reflerences to Salaren Fråe reflerences to BausSFL Radie Schwarz Starker Starker Starker Starker songensenter Starker Anna i Fräeder Starker Starker Starker Starker songensenter Starker Anna i Starker Starker Starker Starker Starker songensenter Starker Anna i Fräeder Starker Starker Starker Starker Starker Starker Anna Jakker Anna Jakker Starker Starker Starker Starker Starker Starker Anna Jakker Starker Starker Starker Starker Starker Anna Jakker Anna Jakker Starker Starker Starker Anna Jakker Anna Jakker Starker Starker Starker Anna Jakker Starker Starker Starker Starker Starker Starker Starker Anna Jakker Starker Stark

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A further alternative is to follow the approach for SONIA and not have specific fallbacks. NB: the ISDA Benchmarks Supplement would provide generic fallbacks if adopted.

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<sup>&</sup>lt;sup>1</sup> This tracks the fallwack wording used for SOFR. An alternative approach could be to track the principles recommands in the EU RFN WG logal action plane. (i) the rate (inclusive of spreads or radjustment) which formally designed nominator or encommendo as a replacement for SETR view 2 Redward Nominating Body; (ii) the Euroyystem Depositi Facility Rate (EDFR) plans the spread between SSTR and EDFR over a period of [20 TARGET Busines Dray] ending on the EURST Index Constant Effective Data.

## New Market Standards for RFRs: X-Currency

- In May 2019, ARRC published potential conventions for dealer-todealer swaps on an RFR-RFR-basis.
- As RFRs develop for single currency instruments, there is a need to establish conventions for RFRs in a cross currency context.
- It is preferable to use the same RFR pairs to limit market fragmentation and maintain liquidity.
- *Potential issue for legacy cross currency swaps*: only one rate is triggered and falls back to the designated RFR. ISDA to provide template to trigger both rates at the same time in such a scenario.

## New Market Standards for RFRs: Consequences for Cash Products

- Cash products often use (forwardlooking) IBORs, rather than overnight rates.
- Thus, there may be a need for forwardlooking term rates derived from RFR derivative markets.
- Possibilities for interest observation:
  - in arrears (payment on same day, payment delay, lockout period, lookback)
  - in advance (last reset, last recent)
  - hybrid options (principal adjustment, interest rollover)

Examples of options for interest observation						
Same day		\$				
Payment delay		X	\$			
Lockout period		\$ X				
Lookback		\$ X				
Last reset	Х	\$				
Last recent	х	\$				
Principal adjustment		\$ X X				
Interest Rollover		\$ X X	<b>→</b> \$			
	-3M	Today	+3M			
\$ = payment date		= (secondary) observation period				
X = payment known	-	= interest period				
Source: Financial Stability Board: Overnight Risk-Free Rates, A User's Guide (4 June						

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#### Credit Derivatives Developments

- ISDA's Proposed Amendments to the 2014 Credit Derivatives Definitions Relating to Narrowly Tailored Credit Events
  - April 2018: CFTC Statement:

"Manufactured credit events may constitute market manipulation and may severely damage the integrity of the CDS markets... in instances of manufactured credit events, the Divisions will carefully consider all available actions to help ensure market integrity and combat manipulation or fraud involving CDS"

#### December 2018: FCA Newsletter:

",this behaviour is on 'the wrong side of the line' and goes against the intended purpose of these instruments... may in certain circumstances constitute market abuse by the involved parties – both the CDS counterparty and the firm referenced in the CDS"

### What's the problem?

- CDS "Credit Events" trigger on failures to pay debt obligations of over \$1m which may not trigger cross-defaults
- CDS payouts linked to cheapest-to-deliver debt obligation available so minimal payout for creditworthy Reference Entity...
- <u>...BUT</u> if you can convince a Reference Entity to default on \$1m bond by offering to provide it below market financing...
- Credit Event + low Auction Final Price = \$\$\$\$ payout
- Codere, iHeart, Hovnanian

## The Proposed Solution

#### • Amend "Failure to Pay" Credit Event to include creditworthiness test:

"it shall not constitute a Failure to Pay if such failure does not directly or indirectly either result from, or result in, a deterioration in the creditworthiness or financial condition of the Reference Entity"

#### • "Guidance on the interpretation of "Failure to Pay" set forth in Exhibit F"

- "sets out indicators that the Credit Deterioration Requirement may or may not be satisfied. However, the
  Determinations Committee will have regard to the broader context in which the non-payment occurred: the
  factors set out are not exhaustive and no single factor is necessarily conclusive"
- "the non-payment arises directly from an arrangement or understanding (whether or not evidenced in writing) between the Reference Entity and one or more entities <u>where an essential purpose of the arrangement or</u> <u>understanding</u> is to create a benefit under a Credit Derivative Transaction"
- Additional proposed amendments to clarify treatment on Original Issue Discount in bankruptcy (largely US issue)

### More to come...?

#### June 2019: CFTC/FCA Joint Statement:

", The continued pursuit of various opportunistic strategies in the credit derivatives markets, **including but not limited to those that have been referred to as 'manufactured credit events,'** may adversely affect the integrity, confidence and reputation of the credit derivatives markets, as well as markets more generally. These opportunistic strategies **raise various issues under securities, derivatives, conduct and antifraud laws, as well as public policy concerns**.'

As a result, today the Chairmen and Chief Executive of our respective agencies announce that the agencies will make **collaborative efforts to prioritize the exploration of avenues, including industry input, which will address these concerns** and foster transparency, accountability, integrity, good conduct and investor protection in these markets. These collaborative efforts **would not, of course, preclude other appropriate actions by our respective agencies or authority**."

- Background:
  - Development of so called "senior non-preferred" bonds in Europe (also based on an amendment to the BRRD, Directive (EU) 2017/2399).
  - In Germany two developments: § 46 f 5-7 KWG (version as of 1. January 2017) and § 46 f 5-9 (version as of 21 July 2018)
  - Publication of the "Additional Provisions of Senior Non-Preferred Obligations) by ISDA on 8 December 2017 and introduction of a new transaction type of a "STANDARD EUROPEAN SENIOR NON PREFERRED FINANCIAL CORPORATE"

- What does this change to the structure of bank debt mean under the 2014 ISDA Credit Derivatives Definitions ("2014 Defs."):
  - Three kind of transactions possible: (1) Senior Transaction with Senior Obligation as Reference Obligation, (2) Subordinated Transaction with a Subordinated Obligation as Reference Obligation <u>and</u> (3) Senior Non-Preferred Transaction with a Senior Non-Preferred Obligation as a Reference Obligation (deemed to be a Subordinated Obligation under the 2014 Defs.)
- The 2019 German Bank CDS Protocol
  - Formal amendment of legacy "senior" transaction to Senior Non-Preferred Transactions (in line with DC announcements before)

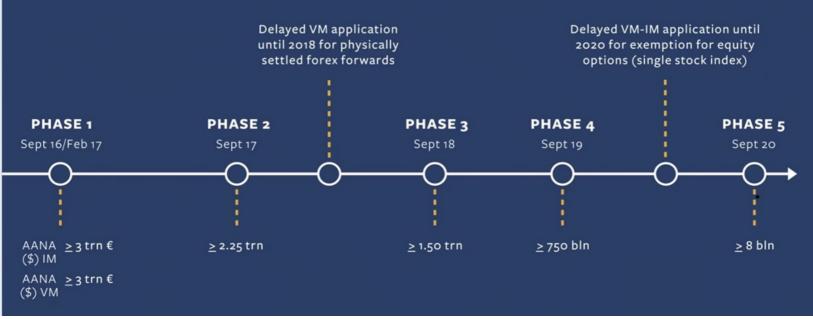
- Consequences for transaction
  - Senior Transaction:
    - Definition of Obligation and Credit Events: Excludes senior non-preferred, Tier 2 and AT 1 for the purposes of a Governmental Intervention and Restructuring
    - Auction Settlement / Cash Settlement / Physical Settlement: related to senior preferred debt only
  - Senior Non-Preferred Transaction:
    - Definition of Obligation and Credit Events: Excludes Tier 2 and AT 1 for the purposes of a Governmental Intervention and Restructuring
    - Auction Settlement / Cash Settlement / Physical Settlement: related to senior non-preferred debt only

- Consequences for transaction
  - Subordinated Transaction:
    - Definition of Obligation and Credit Events: Excludes AT 1 for the purposes of a Governmental Intervention and Restructuring
    - Auction Settlement / Cash Settlement / Physical Settlement: related to Tier 2 debt only

Ed Parker, Mayer Brown London Henrik Beneke, Landesbank Baden-Württemberg Initial Margin Implementation for Phase V Entities and Key Legal and Documentation Execution Aspects

## Where are we now?

### VM & IM TIMELINE





## Let's Talk about Aana!

### IM SEG REQUIREMENTS - CALCULATION OF AANA

Aggregate Average Notional Amount ("AANA") – Calculation requirements are regime-specific (e.g. different scope of products, currencies and measuring periods)



counting them only once

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# Lobbying Efforts: Current Status & Potential **Outcomes**



Secretariat of the Basel Committee on Banking Supervision Bank for International Settlements Centralbahnplatz 2 CH-4002 Basel Switzerland

Secretariat of the International Organization of Securities Commissions C/ Oquendo 12 28006 Madrid Spain

Re: Margin Requirements for Non-Centrally Cleared Derivatives - Final Stages of Initial Margin Phase-In

Ladies and Gentlemen.

The International Swaps and Derivatives Association (ISDA), the Securities Industry and Financial Markets Association (SIFMA), the American Bankers Association (ABA), the

ISDA Menter siftma asset management group
May 17, 2019
Mr Steven MALIOOR Chairman, European Securities and Markets Authority CS 60747 103 rue de Grenelle 75345 Paris Cedex 07, France
Mr José-Manuel CAMPA Chairman, European Banking Authority DEFENSE 4 - URAPILAZA 20 Avenue André Prothin CS 30154 92927 Paris La Défense CEDEX
Mr Gabriel BERNARDINO Chairman, European Insurance and Occupational Pensions Authority Westhafenplatz 1 60327 Frankfurt am Main Germany
Re: Margin Requirements for Non-Centrally Cleared Derivatives – Initial Margin Models
Dear Sirs, The International Swaps and Derivatives Association, Inc. (ISDA), the Securities Industry and Financi Markets Association (SIEMA), the Securities Industry and Financial Markets Association's As-

been provided in conjunction with this letter.<sup>6</sup> The data covers 16,340 separate legal counterparties, with 34,680 individual relationships.<sup>7</sup> Based on the current regulatory requirements, we estimate the following impacts for Phase 5 of UMR:

- Over 1,100 newly in-scope counterparties (NISCs), which have over 9,500 new relationships with other counterparties subject to UMR.8
- Each of the 9.500 new relationships requires new or amended documentation that must be tested and uploaded into systems.
- Up to 19,000 segregated IM custody accounts must be set up and tested (two per relationship, for the posting and collection of IM).
- Depending on the IM calculation method, between 26-45% of the smallest counterparties, and 69-78% of counterparty relationships, are unlikely to exchange any IM at all, as they fall below a USD 50 million IM exchange threshold (IM exchange threshold).<sup>9</sup> As such, these counterparties will be required to engage in IM preparations despite the fact they will not exchange IM.

Thus, the analysis shows that IM implementation as currently planned will bring into scope counterparties that pose no systemic risk and will actually exchange little or no IM, while still

arge the European policy makers and national regulator wilk implementing rules on:

- The back-testing and internal governance requirements associated with the use of global approved IM models, including the ISDA SIMM<sup>™</sup> (SIMM);
- The initial and on-going approval on initial margin models under article 11 paragraph 15 EMIR (as modified by EMIR Refit), for which the ESAs shall draft Regulatory to standards (RTS):

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# The Threshold Issue



U.S. Commodity Futures Trading Commission Three Lafayette Centre, 1155 21st Street, NW, Washington, DC 20581

J. Christopher Giancarlo Chairman (202) 418-5030 JCGiancarlo@CFTC.gov

April 29, 2019

Hon. Randal K. Quarles, Vice Chair for Supervision Federal Reserve Board of Governors Constitution Ave. & 20<sup>th</sup> Street, NW Washington, DC 20551

#### Dear Randy,

I want to follow up on a recent conversation about "Phase Five" implementation requirements for initial margin on uncleared swaps scheduled for September 2020 ("Phase Five Implementation"). As we discussed, the CFTC's Office of Chief Economist has analyzed market data in light of concerns of many small market participants that will be brought into scope in the Phase Five Implementation.<sup>1</sup> CFTC staft has also reviewed additional data from market participants and industry organizations.

This problem is exacerbated by a significant quirk in the rules: physically-settled FX swaps are included in the calculation of notional amount even though they are exempt from initial margin requirements. An entity doing nothing but \$8 billion of physically-settled FX, for example, would have to prepare to exchange initial margin even though its entire portfolio is exempt from margin requirements.

Not surprisingly, then, the prospect of futile preparations and costs have spurred requests for regulatory relief.

One form of relief would be to raise the material swap exposure threshold from \$8 billion notional to some higher level, say \$50 billion. The CFTC's data analysis indicates, however, that this change might raise concerns about risks to the financial system not intended by the current regulatory structure. More specifically, some entities with notional amounts between \$8 and \$50 billion would drop out of scope despite having calculated initial margin amounts greater than \$50 million.

A different form of relief, however, does not have this drawback: issuance of clarificatory guidance that entities need not have in place systems and documentation to exchange initial margin if their calculated bilateral initial margin requirements are less than \$50 million.

framework, although the position may be different under relevant implementing laws.

In the remaining phases of the framework's implementation in 2019 and 2020, initial margin
requirements will apply to a large number of entities for the first time, potentially involving
documentation, custodial and operational arrangements. The Basel Committee and IOSCO note
that the framework does not specify documentation, custodial or operational requirements if the
bilateral initial margin amount does not exceed the framework's €50 million initial margin
threshold. It is expected, however, that covered entities will act diligently when their exposures
approach the threshold to ensure that the relevant arrangements needed are in place if the
threshold is exceeded.

The Basel Committee and IOSCO will continue to monitor the effect of meeting the final stage of phase-in, scheduled for 2020.

# The Threshold Issue: dividing across the Group

#### Article 29

#### Threshold based on initial margin amounts

 By way of derogation from Article 2(2), counterparties may provide in their risk management procedures that initial margin collected is reduced by an amount up to EUR 50 million in the case of points (a) and (b) of this paragraph or EUR 10 million in the case of point (c) where:

(a)neither counterparty belongs to any group;

(b)the counterparties are part of different groups;

(c)both counterparties belong to the same group.

2. Where a counterparty does not collect initial margins in accordance with paragraph 1(b), the risk management procedures referred to in Article 2(1) shall include provisions on monitoring, at group level, whether that threshold is exceeded and provisions for the retention of appropriate records of the group's exposures to each single counterparty in the same group.

3. UCITS authorised in accordance with Directive 2009/65/EC and alternative investment funds managed by alternative investment fund managers authorised or registered in accordance with Directive 2011/61/EU shall be considered distinct entities and treated separately when applying the thresholds referred to in paragraph I where the following conditions are met:

(a)the funds are distinct segregated pools of assets for the purposes of the fund's insolvency or bankruptcy;

(b)the segregated pools of assets are not collateralised, guaranteed or otherwise financially supported by other investment funds or their managers.

#### Article 28

#### Threshold based on notional amount

 By way of derogation from Article 2(2), counterparties may provide in their risk management procedures that initial margins are not collected for all new OTC derivative contracts entered into within a calendar year where one of the two counterparties has an aggregate month-end average notional amount of non-centrally cleared OTC derivatives for the months March, April and May of the preceding year of below EUR 8 billion.

The aggregate month-end average notional amount referred to in the first subparagraph shall be calculated at the counterparty level or at the group level where the counterparty belongs to a group.

 Where a counterparty belongs to a group, the calculation of the group aggregate month-end average notional amount shall include all non-centrally cleared OTC derivative contracts of the group including all intragroup non-centrally cleared OTC derivatives contracts.

For the purposes derivative contract shall only be taken 3. UCITS authoo 2009/65/EC and alt by alternative inves registered in accord the European Parli be considered dist when applying the 1 where the followi (a)the funds are dis the purposes of t

(b)the segregated p

(13)While the thresholds should always be calculated at group level, investment funds should be treated as a special case as they can be managed by a single investment manager and captured as a single group. However, where the funds are

#### Basel Committee on Banking Supervision

#### Board of the International Organization of Securities Commissions

2(ii) The requirement that the threshold be applied on a consolidated group basis is intended to prevent the proliferation of affiliates and other legal entities within larger entities for the sole purpose of circumventing the margin requirements. The following example describes how the threshold would be applied by an entity that is facing three distinct legal entities within a larger consolidated group.

2(iii) Suppose that a firm engages in separate derivatives transactions, executed under separate legally enforceable netting agreements, with three counterparties, A1, A2, A3, A1, A2 and A3, all belong to the same larger consolidated group such as a bank holding company. Suppose further that the initial margin requirement (as described in Element 3) is £100 million for each of the firm's netting sets with A1, A2 and A3. Then the firm dealing with these three affiliates must collect at least €250 million threshold among the three netting sets is subject to agreement between the firm and its counterparties. The firm may not extend a €50 million threshold to each netting set with, A1, A2, A3, S0 that the total amount of initial margin collected is only €150 million (150=100-50+100-50).

2(iv) Furthermore, the requirement to apply the threshold on a fully consolidated basis applies to both the counterparty to which the threshold is being extended and the counterparty that is extending the threshold. As a specific example, suppose that in the example above the firm (as referenced above) is itself organised into, say, three subsidiaries F1, F2 and F3 and that each of these subsidiaries engages in non-centrally cleared derivatives transactions with A1, A2 and A3. In this case, the extension of the \$50 million threshold by the firm to A1, A2 and A3 is considered across the entirety of the firm, ie F1, F2, and F3, so that all subsidiaries of the firm each dA3.

Margin requirements for non-centrally cleared derivatives

March 2015

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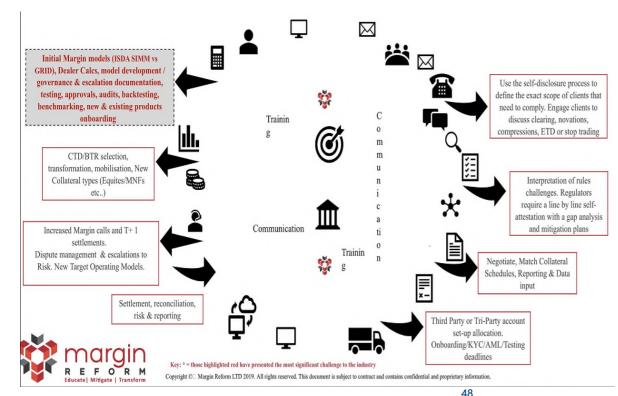
## The Scale of Task

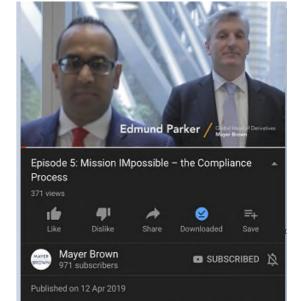
appoint one or more custodians per counterparty group agree the collateralisation documentation (for example, in the form of the Collateral Transfer Agreement or the ISDA Credit Support Annex/ Deed)

create a security interest over assets held by each custodian in favour of the other counterparty agree account control agreement documentation between the counterparties and each custodian



# The Wheel of Pain: Where does documentation sit?

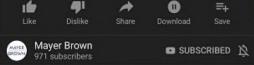




Welcome to Episode 5 for Initial Margin for Uncleared Derivatives in 2019 and 2020, presented by Edmund Parker, Mayer Brown's Global Head of Derivatives & Structured Products, and Chetan Joshi, Founding Partner of Margin Reform. Episode 5 considers the 9 key steps in the Phase 4 and 5 compliance process, illustrated through the compliance 'Wheel of Pain'.

Chetan and Ed look at the 9 key steps in the Phase 4 and 5 compliance process: Self-Disclosure, Client Engagement; Rule Distillation; Legal Agreements; Custodial Onboarding; Technology; Operations; Optimisation; and IM Model Ownership.





#### Published on 17 Jan 2019

Requirements to post initial margin (IM) on uncleared OTC derivative trades are being implemented in many of the world's major economies. Welcome to our new series: Initial Margin for Uncleared Derivatives in 2019 and 2020.

Episode 1: Edmund Parker, Mayer Brown's Global Head of Derivatives & Structured Products, provides a detailed overview of the background and documentation requirements for Phase 4 and 5 of the Uncleared Margin Rules. If you are involved in implementing uncleared derivatives margin requirements, this is a must-see.





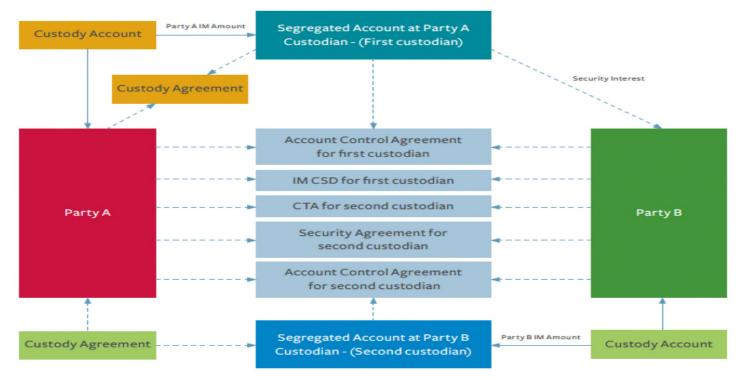


Published on 4 Mar 2019

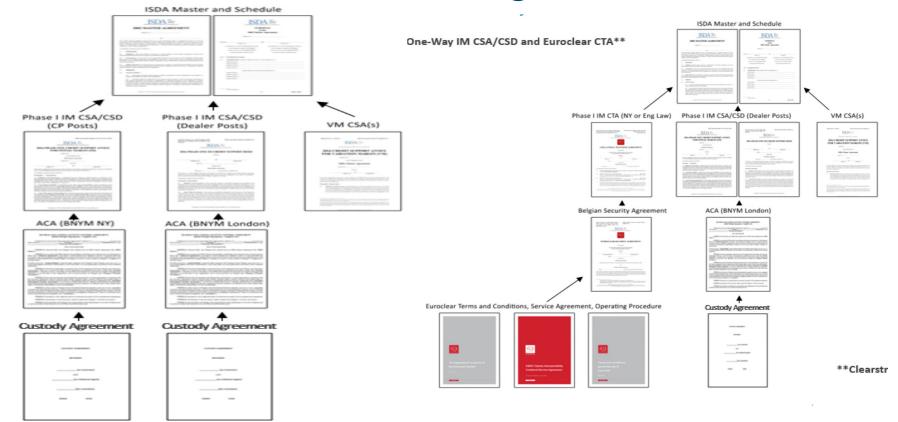
Requirements to post initial margin (IM) on uncleared OTC derivative trades are being implemented in many of the world's major economies. Welcome to Episode 2 of our new series: Initial Margin for Uncleared Derivatives in 2019 and 2020.

Episode 2 is presented by Edmund Parker, Mayer Brown's Global Head of Derivatives & Structured Products, and Jonathan Martin CEO of DRS. Episode 1 covered the breadth of what IM projects involve, but what happens when you need to get your hands dirty negotiating the documents. How do you set up an infrastructure to do that? And that is what this episode 2 focusses on: successfully navigating, negotiating and executing the legal documentation in an IM project.

Category Education



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(ISDA Agreements Subject to English Law)

Accordingly, the parties arree as follows:

(Security interest over Credit Support (IM)

Paragraph I. Interpretation

(a) Applied and the environge, Usice stretures defined in the Deal, capitaling term defined in the Approach test is the arrange in the DireC capitality term of environs direct in the Deal or in the Approach test is the arrange in the DireC capitality term of environs direct in the Deal or the Approach test is the arrange equilated parent is Paragnel 1. The art and the forewises of the Approach test is an article and the article and the article and the article and the provision of the Approach test is an article and the article and the article and the article and the provision of the Approach test is an article and the Approach the Schedular the Approach art and the Approach test is the Approach the Schedular the Approach art and the Approach and the article and the article and the Approach the Schedular the Approach and the Approach approach and the Approach approach and the Approach approa

(b) Summa Party and Charges, Usino charvis a predictal to Partyper 11, directives on the Dard to the "Second Party" will be used in the party the starting that the capacity and all comparing furtherms to the "Charge" of the to the the party beam party and the capacity, and all comparing furtherms to the "Charge" of the to the the party beam party and the capacity and and the capacity and all comparing furtherms the charge and the party beam party and the party and the party and the party and the capacity and the party of the part

(c) Scope of this Deed. The only Transactions which will be relevant for the purposes of determining a "Margin Amount (BM)" under this Deed with respect to a posting obligation of a Chargor will be the relevant Covered Transactions (DM) specified in accordance with the provisions of Paragraph 10. Except as expressly

#### THE 2018 CREDIT SUPPORT DEED FOR IM (ENGLISH LAW)

- Determining the types of trade caught by IM requirements: "Covered Transactions";
- Determining how IM must be held: transfer provisions; prevention of re-hypothecation; using segregated accounts and custody arrangements;
- Determining the Frequency of IM exchange;
- Determining the amount of IM to be posted, through definitions of Credit Support Amount; Margin Amount (IM); and Minimum Transfer Amount;
- Providing for what type of collateral can be delivered: i.e. what is Eligible Collateral and what is Ineligible Collateral; and
- Which Regulatory Regimes apply.

2018 Credit Support Annex For Initial Margin (IM) (Security Interest – New

### ISDA Euroclear Documents (2019)

The following documents are used to document a collateral arrangement between two parties where the...

Read more →

ISDA Clearstream Documents

The following documents are used to document a

collateral arrangement between two parties where

(2019)

Read more -

Free downloads (9)

Agreement (2019) (zip)

View all downloads >

ISDA Clearstream Collateral Transfer

Law) v ISDA 2019 Clearstream CTA (pdf)

Blackline ISDA 2016 Clearstream CTA (English)

ISDA 2019 Clearstream Security Agreement

(Luxembourg Law) Security-provider name (zip)

the ...

#### Free downloads (8)

ISDA 2019 Euroclear Security Agreement (zip)

Blackline of ISDA 2019 Euroclear Security
 Agreement vs 2018 version (pdf)

ISDA Euroclear Collateral Transfer Agreement (2019) (zip)

#### IM Collateral Documents for use with a Bank Custodian (2019)

The following documents are used to document a collateral arrangement between two parties where the...

Read more ->

#### Free downloads (7)

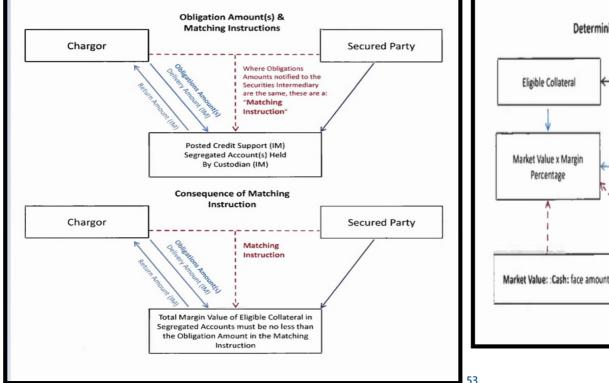
ISDA 2019 Bank Custodian Collateral Transfer Agreement for Initial Margin (IM) (zip)

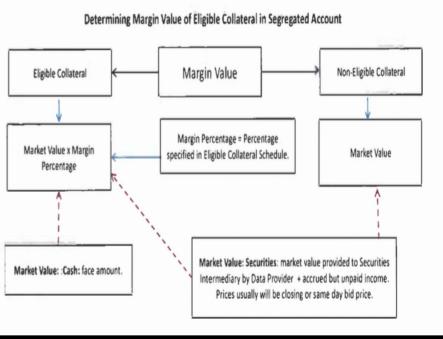
 ISDA 2019 English Law Security Agreement for Initial Margin (IM) (zip)

ISDA 2019 New York Law Security Agreement for Initial Margin (IM) (zip)

#### 2018 Credit Support Annex For Initial Margin (IM) (Security Interest – New York Law)

The 2018 Credit Support Annex For Initial Margin (IM) allows parties to establish initial margin arrangements that meet the requirements of margin regulations for uncleared swaps. ISDA previously published the 2016 Phase One IM Credit Support Annex to support Phase 1 of the initial margin requirements. The 2018 document has been adapted from the 2016 form for use by buy- and self-side firms in view of the expansion of the impact of IM regulations to firms coming into scope in September 2019 (Phase 4), September 2020 (Phase 5) or later. Like the 2016 Phase One IM Credit Support Annex and the 1994 ISDA Credit Support Annex (Security Interest – New York Law), this document serves as an Annex to the Schedule to the ISDA Master Agreement and creates a New York law security interest over collateral. A blackline against the 2016 Phase One IM Credit Support Annex is also included.

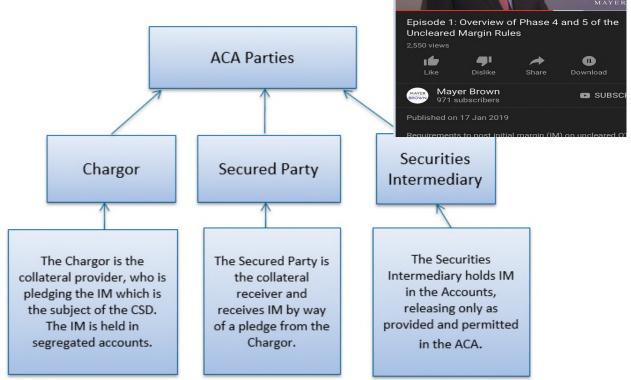




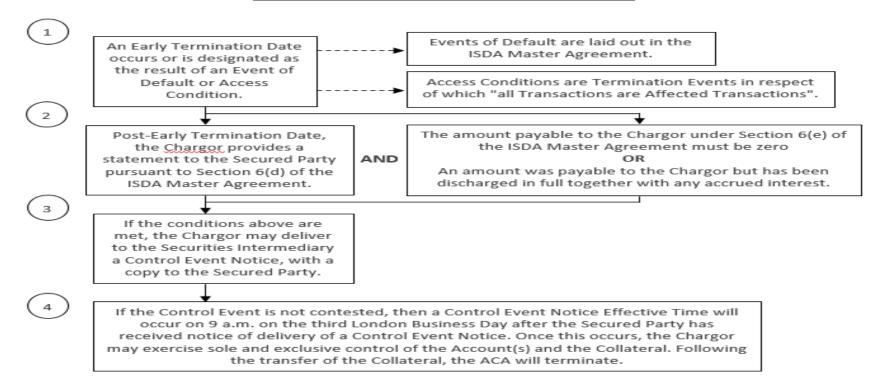
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### Essential Components of ACA Documentation

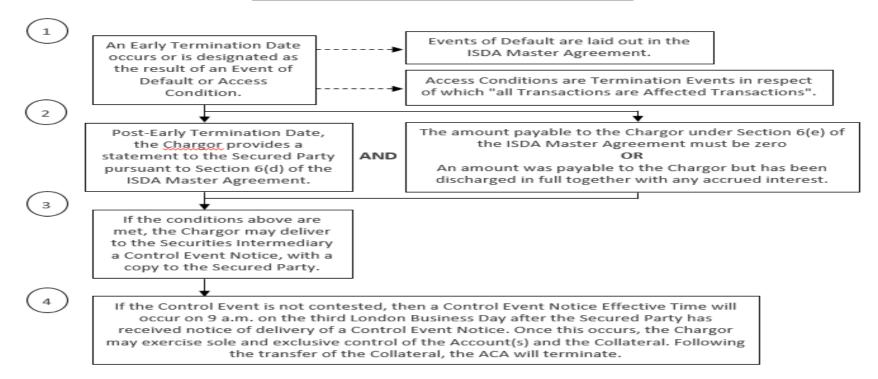
- Parties (see right)
- Representations and Warranties
- Financial Collateral Arrangements
- Handling Collateral Obligation Amounts; Collateral Eligibility
- Marks to Market
- Substitutions
- Payments of Proceeds
- Notices of Exclusive Control (see below)
- Control Event Notices (see below)
- Notices to Contest
- General Terms and Conditions



### **Control Event Notice Procedure**



### **Control Event Notice Procedure**



Security interest over Posted Collineral (20) Security interest over	y Agreements		
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# Other issues: Choice of Custodian & Initial Margin Model



Episode 3: The Custodian's Guide to Initial Margin Segregation and Asset Transformation

Like		<b>Ģi</b> Dislike	<b>⊈I</b> → Dislike Share	<b>B</b> Download	≡∔ Save		
MAYER	May 971 s	er Brown ubscribers		🖬 SUBS	CRIBED	ř	

Published on 10 Apr 2019

Episode 3 is presented by Edmund Parker, Mayer Brown's Global Head of Derivatives & Structured Products, and Mark Higgins, Senior Product Manager of BNY Mellon. In Episode 3, we consider the margin segregation options available for Phase 4 and Phase 5 counterparties. How to source the right collateral to meet IM



#### In this episode we will cover:

- The margin segregation options available for Phase 4 and Phase 5 counterparties.
- How to source the right collateral to meet IM regulatory obligations.
- The differences between Triparty and Third Party collateral management and what may be right for you.
- Collateral transformation how can you convert assets when needed to meet market obligations?



Published on 10 Apr 2019

Welcome to Episode 4 of Initial Margin for Uncleared Derivatives in 2019 and 2020, presented by Edmund Parker, Mayer Brown's Global Head of Derivatives & Structured Products, and Hiroshi Tanase, Executive Director and Product Manager of HS Markit.

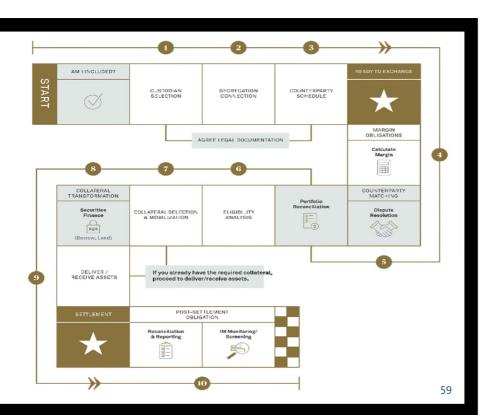
We provide an overview of the initial margin calculation - from the fundamental definition to the specific calculation methodologies in the context of preparing for regulatory compliance. We cover the definition of IM and its characteristics; the IM calculation methodologies – how to perform the calculation; Implementing a solution; and SIMM validation and backtesting.

Category Education

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# Other issues: Choice of Custodian & Initial Margin Model



#### Benefits & Challenges of SIMM

Benefits		Challenges		
•	Economic benefit → in contrast to Schedule IM	•	<b>Performance &amp; scalability</b> $\rightarrow$ AAD, parallel computing	
	Minimized IM dispute → common model for all	•	Market data → full dataset is required for risk sensitivity calculation	
	Reduced/shared burden of regulatory approval process	•	SIMM certification, ongoing maintenance and validation	
•	Reduced implementation / maintenance cost			

#### IHS Marki

#### The Standard Approach - the (True) Cost of Using It

IM using the standard approach (aka Schedule IM, Grid-based approach) can be substantially larger

#### Standardised initial margin schedule

Asset class	Initial margin requirement (% of notional exposure)
Credit: 0-2 year claration	2
Credit: 2-5 year duration	5
Credit 5+ year duration	10
Commodity	15
Equity	15
Foreign exchange	6
Interest rate: 0-2 year duration	1
Interest rate; 2–5 year duration	2
Interest rate: 5+ year duration	4
Other	15

- Net standardised initial margin = 0.4 \* Gross initial margin + 0.6 \* NGR \* Gross initial margin
- (\*)NGR: the level of net replacement cost over the level of gross replacement cost for transactions subject to legally enforceable netting agreements)
- With limited netting benefit recognition, Schedule IM can be much larger than SIMM
- · The counterparty may charge for additional funding cost through new trades (e.g. MVA)
- · Market consensus is to use ISDA SIMM as primary methodology

# **Technology Solutions**

Margin Xchange<sup>®</sup> Allen & Overy IHS Markit SmartDX<sup>®</sup> Margin <u>Xchange</u> is an online platform that provides information reconciliation, document generation, negotiation and execution, case management and a full data export.

ISDA Cr will allo regotia capture such do

ISDA Create is an online solution that will allow firms to produce, deliver, negotiate and execute documents and capture, process and store data from such documents.

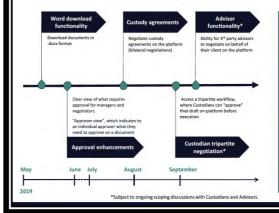
## Documents available on ISDA Create as of April 1, 2019

Collateral Transfer Agreements	Credit Support Annexes/Deeds	Security Agreements
2016 Clearstream CTA (Eng Law)	2016 IM CSA (NY Law)	2017 Clearstream SA (
2016 Clearstream CTA (NY Law)	2018 IM CSA (NY Law)	2016 Clearstream SA (
2018 Euroclear CTA (Eng Law)	2016 IM CSA (Jpn Law)	2018 Euroclear SA (Be
2018 Euroclear CTA (NY Law)	2016 IM CSD (Eng Law)	2016 Euroclear SA (Be
2017 Euroclear CTA (Eng Law)	2018 IM CSD (Eng Law)	2019 Clearstream SA (
2017 Euroclear CTA (NY Law)		2019 Clearstream SA (
2019 Clearstream CTA		2019 Euroclear SA (Be
2019 Euroclear CTA		2019 ISDA Bank Custo
2019 ISDA Bank Custodian CTA		2019 ISDA Bank Custo

2017 Clearstream SA (Lux Law)
2016 Clearstream SA (Lux Law)
2018 Euroclear SA (Bel Law)
2016 Euroclear SA (Bel Law)
2019 Clearstream SA (Security-provider) (Lux Law)
2019 Clearstream SA (Security-taker) (Lux Law)
2019 Euroclear SA (Bel Law)
2019 ISDA Bank Custodian SA (Eng Law)
2019 ISDA Bank Custodian SA (NY Law)



#### ISDA Create 2019 Roadmap



#### Additional features still to come 2019/2020\*\*

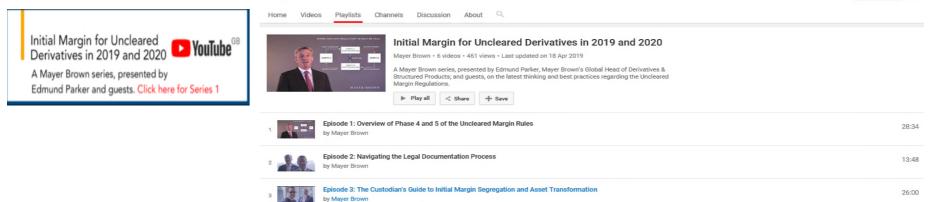
- Strawman functionality capture data from off-platform negotiations.
- Enhanced dashboard & analytics use dashboard-like tools to filter management information and legal data on the platform
- User permissions and deal teams customize individual user permissions to view/manage negotiations.
- Status reporting Download a report containing key management information i.e. status of negotiations, pending approvals etc. in Excel format.
- Amend functionality amend any historic document on the platform.
- Amend and restate functionality amend any document already negotiated on the platform (with all structured data).
- Versioning & document comparison ability to download blacklined versions in docx format
- ISDA Master Agreement Schedule
- Other ISDA and non-Derivatives Documents

\*\*Order of prioritization subject to market feedback

# Series 1 of Initial Margin for Uncleared Derivatives in 2019 and 2020/Series 2 Coming Soon



#### Mayer Brown





Episode 4: Calculating Initial Margin by Mayer Brown



Episode 5: Mission IMpossible – the Compliance Process by Mayer Brown



by Mayer Brown

26:32

31:03

# IMpact3 MAYER BROWN DRS" 😭 margin IMpact<sup>3</sup> A WEALTH OF EXPERIENCE, DELIVERED WITH PRECISION





26.06.2019 • Henrik Beneke, LL.M., Rechtsanwalt (Syndikusrechtsanwalt).



# DRV Initial Margin-Dokumentation & praktische Umsetzungsfragen

5th OTC Derivatives Seminar Mayer Brown am 26.06.2019 in Frankfurt



# Agenda

01	Aufbau und Konzeption der DRV IM-Dokumentation	Seite 3
02	Einzelregelungen und Besonderheiten DRV IM-Dokumentation	Seite 6
03	Praktische Umsetzungsfragen	Seite 11



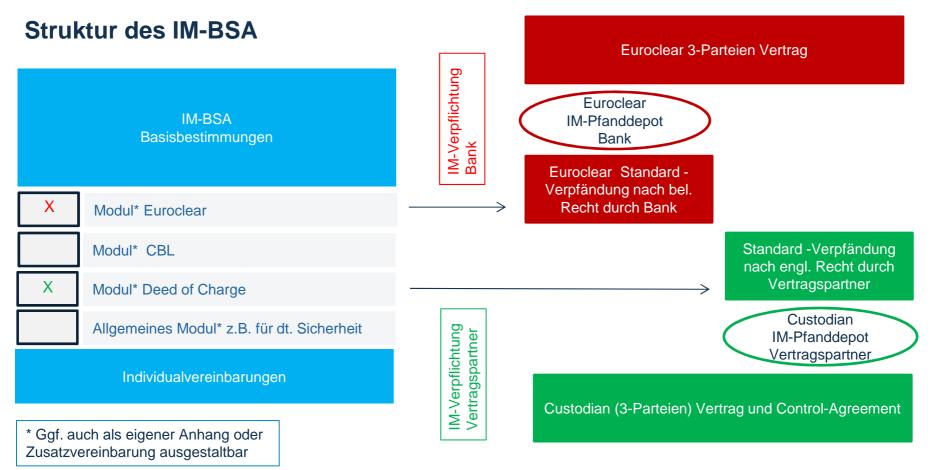
# Aufbau und Konzeption der DRV IM-Dokumentation



## IM-Besicherungspflicht – Überblick

- > IM-BSA wurde im Arbeitskreis des BdB erstellt und entwickelt und im Oktober 2018 veröffentlicht
- IM-Dokumentation/ modularer Ansatz
- Bei der IM-Dokumentation wurde in modularer Ansatz verfolgt: Sie besteht aktuell aus folgenden Elementen:
- > Dem eigentlichen IM-Besicherungsanhang (IM-BSA) unter deutschem Recht,
- einer Sicherheitenvereinbarung unter luxemburgischen Recht (Security Agreement)/ IM-Security Agreement pursuant to Luxembourg Law und
- > einer Sicherheitenvereinbarung unter belgischem Recht / IM-Security Agreement pursuant to Belgian Law.
- Letztere Varianten wurden im Hinblick auf die große praktische Bedeutung der beiden Zentralverwahrer Clearstream in Luxemburg und Euroclear in Belgien gewählt.
- Der IM-BSA ist als zweisprachiges (deutsch/englisches) Dokument entwickelt worden. Die Sicherheitenvereinbarungen sind – da nicht deutschem Recht unterliegend – englischsprachig.
- Bei Einbindung von Zentralverwahrern oder auch anderen Verwahrstellen in die Abwicklung der IM-Sicherheitenstellung werden weitergehende Vereinbarungen mit diesen Dritten abgeschlossen werden. Die Dokumentation wird daher meist vielschichtig und der Verhandlungs- und Implementierungsaufwand nicht unerheblich sein.







# Einzelregelungen und Besonderheiten DRV IM-Dokumentation



### Nr. 1 Zweck und Gegenstand des Anhangs

- Der Anhang spricht nur von "IM-Sicherungsgeber" und "IM-Sicherungsnehmer", obwohl jede Partei beide Rollen inne haben kann
- Der Anhang ist daher immer "zwei Mal" zu lesen, einmal aus Sicht der Vertragspartei als "IM-Sicherungsgeber" und einmal aus Sicht als "IM-Sicherungsnehmer"
- > Der Anhang begründet zwei rechtlich eigenständige Verträge
- > Klarstellung, dass je Vertragspartei ein IM-Pfanddepot bzw. IM-Pfandkonto eingerichtet wird
- > Sicherungszweck umfasst alle gestellten Sicherheiten, unabhängig von der Eignung als IM-Sicherheit
- > Klarstellung, dass Sicherheit gem. IM-BSA 2-stufig zu stellen sind:
  - 1. Stellung der IM-Sicherheiten, 2. Belastung durch ein IM-Sicherungsrecht

### > Nr. 2 Begriffsbestimmungen

- Bezeichnung "IM" (Initial Margin) im gesamten IM-BSA bzw. vor jedem relevanten Begriff. "Ersteinschuss" wird grds. nicht verwendet
- Verweis auf die weiteren für den IM-BSA notwendigen Verträge: IM-Sicherheitenvereinbarung, IM-Verwahrstellenvereinbarung, IM-Verwahrstellenanhang (soweit notwendig)

### Nr. 3 IM-Unterdeckung / Nr. 4 IM-Überdeckung

- IM-Sicherheiten müssen dem IM-Pfandkonto/IM-Pfanddepot gutgeschrieben sein und mit einem IM-Sicherungsrecht belastet sein, um nicht bei der IM-Unterdeckung/IM-Überdeckung berücksichtigt zu werden
- Angeforderte IM-Sicherheiten sind gleichtägig dem IM-Pfandkonto/IM-Pfanddepot gutzuschreiben (T+1), auch Möglichkeit zur Mehrfachen Bestimmung pro Tag. Freigabe von IM-Sicherheiten bei IM-Überdeckung gleichtägig (T+1)
- Bzgl. Transfer der IM-Sicherheiten Verweis auf den IM-Verwahrstellenanhang bzw. IM-Verwahrstellenvereinbarung. Verpflichtung des IM-Sicherungsnehmers zur Anweisung an die IM-Verwahrstelle

### Nr. 6 Verlust der Eignung als IM-Sicherheiten

- > Verlust der Eignung sobald die aufsichtsrechtlichen Anforderungen nicht mehr erfüllt sind
- > Mitteilungspflicht des IM-Sicherungsnehmers über den Verlust der Eignung als IM-Sicherheiten
- Reduzierung des IM-Anrechnungswertes auf 0 nach 5 Tagen => Abweichen von den reg. Vorgaben analog dem VM-BSA



### > Nr. 8 IM-Berechnungsstelle und IM-Bewertungsstelle

- Unterscheidung zwischen "Berechnung" und "Bewertung":
  - > Berechnung bezieht sich auf den Anspruch der zu leistenden IM
  - > Bewertung bezieht sich auf die gestellten IM-Sicherheiten
- IM-Berechnungsstelle kann die Bank oder der Vertragspartner sein; bei Auslagerung auf einen Dritten besteht trotzdem die Pflicht für die jeweilige Vertragspartei

### Nr. 10 IM-Verwahrstelle und IM-Sicherheiten

- Klarstellung, dass die IM-Verwahrstelle als Erfüllungsgehilfe des IM-Sicherungsgebers handelt und der Sicherungsnehmer keine Haftung für die IM-Verwahrstelle übernimmt
- > Zusicherung des IM-Sicherungsgebers, über IM-Sicherheiten frei von Rechten Dritter verfügen zu können



### Nr. 15 Individualvereinbarungen

- Festlegung der zulässigen IM-Sicherheiten, der IM-Verwahrstellen, der IM-Pfanddepots, der IM-Pfandkonten, der IM-Verwahrstellen-anhänge, der IM-Verwahrstellenvereinbarungen
- ➢ Festlegung der IM-Berechnungsmethode => ISDA SIMM<sup>™</sup> oder Standardansatz
- Festlegung der Freibeträge (Thresholds)

### Weitere Regelungen

- Verfahren bei Streitigkeiten (Nr. 9)
- Weiterverwendungsverbot f
  ür gestellte IM-Sicherheiten (Nr. 11)
- Verwertungsrecht (Nr. 12)
- Nichtleistung und Kündigung des DRV (Nr. 13)
- Verpfändungsvereinbarung nach lux. Recht
  - Sog. IM-Security Agreement pursuant to Luxembourg Law
  - Stellt einen Anhang zum IM-BSA dar (Anhang zum Anhang)
  - Ist die "IM-Sicherheitenvereinbarung" gem. dem DRV IM-BSA
  - > Wird im Rahmen des Luxemburger Gutachtens zum IM-BSA mit begutachtet



# 03 Praktische Umsetzungsfragen



#### Initial Margin betrifft viele verschiedene Bereiche einer Bank



#### Einführung IM-Besicherung im Wettlauf gegen die Zeit

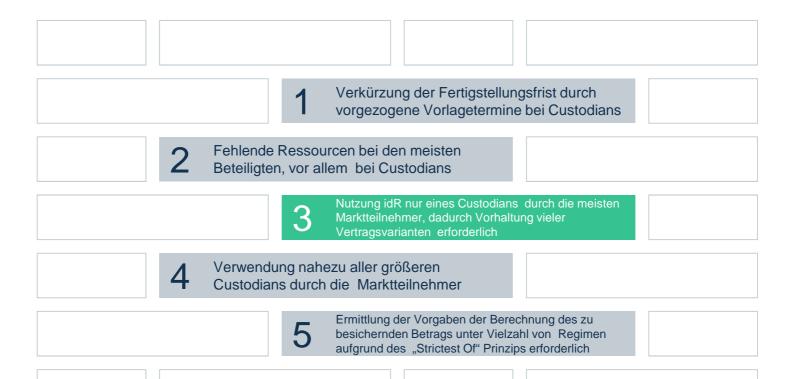
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Berechnung des AANA zur Bestimmung des **ERSTELLUNG** Einführungs-Datums nach allen anwendbaren der Initial Margin Dokumentation regulatorischen Regimen Identifizierung der zu besichernden Identifizierung der Vertragsverhältnisse und Transaktionsarten Vertragspartner und der Identifizierung der zu verwendenden anwendbaren Aufsetzen der IM Besicherungsprozesse in den Systemen der Bank Custodians Regime Dokumentierung der internen **Risikomanagement-Prozesse** Verhandlung und Abschluss der zulässigen Sicherheiten in der Durchführung von Testläufen mit "Eligible Collateral Schedule" Vertragspartnern und Drittanbietern im Hinblick auf die Übereinstimmung der Abschluss der sonstigen Custodian (triparty) Dokumentation Berechnungen der zu besichernden Beträge Verhandlung und Abschluss der bilateralen Ggf. Modellabnahme durch lokale Aufsicht; Besicherungsdokumentation Modellgovernance



#### Herausforderungen bei der Fertigstellung der IM Dokumentation



#### Aktuelle Umsetzungsfragen

Drittstaatenausnahme für IM

"Schlanke Doku"

- Art. 31 DelVO 2016/2251 sieht auch Ausnahme für IM vor.
- Segregation darf im relevanten Land nicht durchsetzbar sein
- Segregation erfolgt aber regelmäßig beim Custodian und damit meist rechtlich durchsetzbar.
- BCBS/IOSCO erfordert nicht zwingend eine vollständige Dokumentation wenn der IM-Threshold 50 Mio € nicht überschritten wird (vgl. Statement vom 5.3.2019)
- Ausgestaltung der Vorgabe des IOSCO Statements durch US-Aufsicht angekündigt
- Entsprechende Erwartung an europ. Aufsichtsbehörden
- Der Zeitplan ist allerdings offen.

#### Risikomanagementverfahren in Bezug auf Sicherheiten

- Sicherheiten dürfen nur nach bestimmten Kriterien entgegen genommen und gestellt werden.
- Die Allokation der Sicherheiten übernimmt Custodian.
- Gemäß Risikomanagementverfahren ist sicherzustellen, dass die Sicherheiten den Anforderungen entsprechen.
- Für die IM-Umsetzung sind die Regelungen in den Custodian-Verträgen zu prüfen.

Prüfungskriterien, dass Segregierungsvereinbarung nicht durchsetzbar ist, sind zu definieren.

Marktentwicklung beobachten und relevante Kontrahenten identifizieren Erfüllung von EMIR-Anforderungen von Custodian abhängig

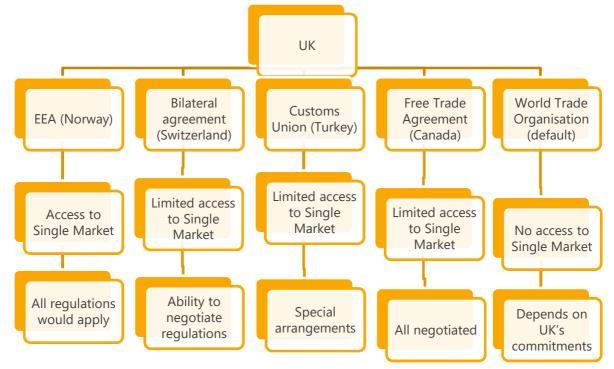


Noch Fragen???

#### Vielen Dank für Ihre Aufmerksamkeit!!!

Henrik Beneke, LL.M. Rechtsanwalt (Syndikusrechtsanwalt) Rechtsabteilung III Landesbank Baden-Württemberg Am Hauptbahnhof 2 70173 Stuttgart Tel.: +49 (0) 711/127-74626 Fax: +49 (0) 711/127-6674626 mailto: henrik.beneke@LBBW.de http://www.LBBW.de Patrick Scholl, Mayer Brown Frankfurt Ed Parker, Mayer Brown London **Pre- and Post-Brexit Changes to Derivative Documentation** 

## Flashback I : What we said to you in 2016 in Frankfurt: Brexit Options



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### Flashback II: What we said to you in 2018 in Frankfurt: Road to Brexit

October 18-19, 2018: EU Council. Brexit deal is put to European leaders. It needs approval from at least 20 of the 27 member countries.

December 31, 2020: Transition period ends. The UK aims to have signed a free-trade deal with the EU.

2019

2020

UK leaves the EU, but remains signed up to many of its rules for a transition period while it negotiates a free-trade deal

#### October 2018:

MPs vote on the final Brexit deal. including a political declaration about the future UK-EU relationship

#### March 29, 2019:

#### Articles, posts & more... Articles Posts Activity Interests Edmund Parker ....

Partner, Global Head of Derivatives & Structured Products

Yesterday was our fourth annual OTC Derivatives Seminar at the Mayer Brown Frankfurt office. Our second seminar in 2016 fell two days after the Brexit vote, and we cobbled together a short presentation on the effect of Brexit on the derivatives market. This time there was much more detail, and we presented a focussed session to our German clients on the good, the bad and the uply effects of Brexit on the derivatives market, looking at potential Events of Default, Termination Events and jurisdiction and forum issues for the ISDA Master Agreement; bulk transfer and novation issues; passporting, licensing and regulation; and the political climate. Thank you to our German clients for attending yesterday.

#### #regulations #brexit #derivatives #isda #frankfurt #mayerbrown



#### Status of Challenger ISDA Master Agreements

	ISDA Safe, ISDA Safe, Efficier Markets Coole MASTER AGREEMENT	5		Safo, Efficient Markets 2002 MASTER AGREEMENT
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2016 ISDA Credit Support Annex for Variation Margin (VM) (Title Transfer	2016 ISDA Credit Support Annex Transfer – French Iaw) – English against English form For counterparties who wish to make use of additional Euro governed collateral documents. The 2016 ISDA Credit Sup Iaw) is an updated version of the 1995 ISDA Credit Support variation margin, and allows parties to establish variation m regulations on margin for uncleared swaps. This Credit Sup Agreement subject to French Iaw.	Translation with blackline opean governing law options, ISDA has prepar port Annex for Variation Margin (VM)(Title Tra Annex (Title Transfer - French law) that is lim argin arrangements that meet the requiremen	ed French law Insfer – French lited to Its of new	(Bilateral Form - Transfer) <sup>4</sup> (ISDA Agreements Subject to Irish Law) <sup>2</sup> ISDA <sup>Safe,</sup> Cfficient Markett International Swaps and Derivatives Association, Inc. CREDIT SUPPORT ANNEX

# Replication Agreement to Set-Up Trading with a New EU Entity

- Replication Agreements assist to replicate an existing OTC trading relationship with a EU customer under in principal – the same contractual terms without the need for the full documentation package to be exectuted
  - Purpose: Overcome EU licensing requirements with regard to an existing UK OTC dealer entity of a certain bank group
- Based on a Replication Agreement a full new master agreement documentation will be set up with a (new) EU group entity mirroring the existing trading relationship with the existing UK OTC dealer entity; the contractual position of the EU customer remains – in principle - unchanged
  - The replication arrangements should also comprise collateral support documentation but not specific collateral arrangements (which have to be entered into separately)
- Replication Agreement usually does not provide for the transfer of the OTC portfolio
  - A separate (full or partial) novation agreement will then be used to transfer transactions

# Replication Agreement to Set-Up Trading with a New EU Entity

- Replication Agreements in case of German law master agreements
  - In principle, a replication agreement style could also be used to newly document a tradition relationship between an EU customer and a new EU group entity
  - However, we frequently see the set up of a new German law clone documentation mirroring the standards agreed with the UK OTC dealer entity
- Replication in case of a move from an Engl. law master agreement to a German law master agreement
  - Due to the change in law, a new German law documentation is necessary to be executed in full
  - In practice, the challenge remains how to in principle mirror the content of the existing Engl. law master agreement under German law
- Replications in case of Clearing master agreement (ETD or OTC)
  - In principle, Replication Agreements in this area are more complex given that more changes to the documents are needed
  - Therefore, we also see the execution of a clone documentation

### **Content of Replication Agreements**

- Engl. law replications agreements
  - Creation of the New Agreement by replicating the terms of the existing agreement (except as modified to account for the jurisdiction of the new entity)
  - Amendments regarding references to UK related aspects
  - Creation of equivalent credit support
  - Changes to specified entity, contact details, tax representations, process agent, client money rules
  - Incorporation of protocols:
    - ISDA 2016 Bail-in Article 55 BRRD Protocol
    - ISDA Resolution Stay Jurisdictional Modular Protocol (German Jurisdictional Module)
    - Dodd-Frank Protocols

### Content of Replication Agreements

- New German law documentation used to switch from English into German law
  - Implementation of ISDA based concepts into German law, in particular
    - Representation and warranties
    - Early termination events and partial close-out netting
  - Implementation of other standards (indemnities, increased cost clauses, netting-sets, unilateral amendment rights)
  - Client protections in case of clearing master agreements; implementation of protections serving the purpose of the UK Client Money Rules (CASS Rules)

### **Content of Novation Agreements**

- Novation Agreements under English law
  - ISDA Novation Agreement template
  - Regulates Transfer, Release, Discharge und certain undertakings and representations
- Novation Agreements under German law
  - Legal character of the arrangement; usually no full transfer by way of assumption of contract of the full master agreement relationship; only the transactions thereunder are covered
  - Principal content:
    - Arrangement to dissolve all or certain specified transactions between UK OTC dealer entity und their existing master and EU customer and to established in principle the same transactions as of the novation date
    - Arrangement to post/redeliver credit support and agreement on a direct transfer between the UK OCT dealer entity and the new EU group entity to fulfill such arrangement

## Bail-In Recognition Under English Law Master Agreements Post BREXIT

- Background: § 50 and 60 a SAG / Art. 55 BRRD
- In general, two possible ways:
  - Adhere to ISDA 2016 Bail-in Art 55 BRRD Protocol (Dutch/French/German/Irish/Italian/Luxembourg/Spanish/UK entity-in-resolution version) and ISDA Resolution Stay Jurisdictional Modular Protocol (German Module)
  - Bilateral amendment agreement (or new agreement in a replication agreement by reference to the relevant applicable ISDA protocol)

#### Further English Law Issues

Amendments to ISDA Documentation – No Deal Brexit







- No Deal Amendments to ISDA Documentation:
  - Confidentiality Waiver
  - ISDA EMIR PDD Protocol
  - Margin Documentation
  - Contractual Recognition of Bail-in and Resolution Stays
  - MiFIR Portfolio Compression
- Governing Law & Choice of Law issues

## Chris Arnold, Mayer Brown London EMIR Refit

#### It's finally here!

- Introduced pursuant to Commission's Regulatory Fitness and Performance programme to review legislation to ensure it benefits EU citizens and businesses (esp SMEs) and to make it simpler and easier
- After several consulations over past two years, EMIR Refit finally entered into force on 17 June 2019
- Some changes took effect immediately, other phased in over next few years
- Note that "EMIR 2.2" rules on regulation and oversight of CCPs (including controversial "location policy") yet to be adopted

### Summary of immediate changes

- All EU AIFs managed by non-EU AIFMs are FCs (ESPP / SSPE Exemptions)
- New category of "small financial counterparty" FC- (exempt from clearing)
- NFC clearing: Hedging exclusion from threshold calculation and clearing obligation only for asset classes that exceed threshold
- Delay to mandatory clearing timing for Category 3 and 4 entities and extension of pension scheme clearing obligation to June 2021
- New ESMA/Commission powers to suspend clearing obligation
- Removal of backloading of pre-August 2012 trades from reporting
- Removal of intra-group reporting where at least one NFC

### Summary of future changes

- December 2019: CCPs must provide IM calculation tools and information
- December 2019: National insolvency law to facilitate CCP porting and asset segregation
- June 2020: Limited relief from reporting obligation for NFC-s
- After June 2020: New RTS on risk management procedures
- June 2021: Access to clearing on "FRANDT" terms
- TBD: Resolution of regulatory "patch" excluding FX Forwards from VM

Matthew F. Kluchenek, Mayer Brown Chicago Special US Focus on Market, Regulatory and Enforcement Experiences Relevant for German Market Participants

#### Agenda

- 1 Overview of U.S. Derivatives Regulation
- 2 Scope of CFTC and Exchange Jurisdiction
- 3 Regulators' Enforcement Capabilities
- 4 What To Do When the Regulator Calls
- 5 Enforcement Trends

## **Overview of US Derivatives Regulation**

# US Derivatives Law & Regulation

#### The Commodity Exchange Act of 1936

Dodd-Frank Act (Title VII - Swaps)

#### **US Derivatives Regulators:**

- Commodity Futures Trading Commission (CFTC)
  - o Administers the CEA
  - Key Divisions: DOE / DSIO / DMO
- Futures Exchanges (CME Group and ICE Futures)
  - Administer exchange rules
- National Futures Association (NFA)
  - o Administers its rules / examines CFTC registrants
- U.S. Attorney's Office / Department of Justice—Criminal Authority
  - Any "willful" conduct may be subject to criminal prosecution





## Scope of CFTC and Exchange Jurisdiction

## Scope of CFTC Jurisdiction "Commodity Interests"

**Scope:** To determine whether the CFTC has jurisdiction over a commodity interest transaction under the CEA, we generally examine two factors:

- whether the transaction involves a "<u>commodity interest</u>," and
- the <u>location</u> of the parties to, and the execution of, the transaction.

**Commodity interests:** Futures, options on futures, swaps and retail commodity transactions (among others).

**Non-Commodity interests:** Spot transactions, forward contracts, physically-delivered FX swaps and FX forwards, securities, security-based swaps and listed equity option contracts (among others).

• But, the CFTC has anti-fraud and anti-manipulation authority with respect to cash (physical) commodity transactions (such as Bitcoins and crude oil).

**Location:** If a US person is involved or the transaction is executed, arranged or booked in the US, then regulation generally follows.

## Scope of Exchange Jurisdiction Futures & Cleared Swaps

#### **Deemed Consent**

 CME Rule 418 and ICE Rule 4.00 provide that any person "initiating or executing a Transaction on or subject to the Rules of the Exchange <u>directly or through an</u> <u>intermediary</u>... <u>expressly consents to the jurisdiction of the Exchange</u> and agrees to be bound by and comply with the Rules of the Exchange," including rules requiring cooperation and participation in investigatory and disciplinary processes.

#### **Remedy for Non-Cooperation**

• Rule violation and termination of market access and possible referral to the CFTC.

## **Regulatory Enforcement**

## Regulatory Enforcement – CFTC

CFTC Chairman Giancarlo's Testimony to Congress:

"During my watch, the CFTC has been resolute in holding market participants to the highest standards of behavior. In fact, <u>by any measure, enforcement has</u> <u>been among the most vigorous in the history of the CFTC, including more</u> <u>enforcement actions, more penalties, more large-scale matters, more</u> <u>accountability, more partnering with criminal law enforcement</u> at home and abroad and more whistleblower awards than in prior years."



## Regulatory Enforcement – CFTC

The CFTC administers the CEA and has wide-ranging <u>civil</u> enforcement powers under the CEA.

- Civil and administrative authority, not criminal.
- May bring actions in federal court or administratively. Most actions are filed in the federal courts.
- Division of Enforcement (DOE) consists of about 160 individuals.
- Main office is in Washington DC, with major branches in New York, Chicago and Kansas City.

## Regulatory Enforcement – SROs

**CME Group:** Through its Market Regulation Dept., authorized to conduct surveillance and bring administrative actions.

- The Market Regulation Dept. is staffed with about 80 individuals.
- Investigations Group and Enforcement Group
- Inquiry  $\rightarrow$  Investigation  $\rightarrow$  Enforcement  $\rightarrow$  Settlement or Hearing

**ICE Futures:** Through its Market Regulation Dept., authorized to conduct surveillance and bring administrative actions.

• Market Supervision Dept. consists of about 15 individuals.

**NFA:** SRO for CFTC registrants.

- Members are required to comply with NFA rules.
- NFA is authorized to bring administrative actions against its members.

## Regulatory Enforcement – DOJ

Acting through the Department of Justice or a U.S. Attorney's office, has power to prosecute <u>criminal</u> conduct, including spoofing and manipulation.

- Most active offices for commodities fraud: Main DOJ, N.D. IL and S.D. N.Y.
- DOJ has a "Securities and Commodities" task force.
- The CFTC's major fraud and manipulation cases often involve parallel criminal proceedings.
- Active focus on disruptive trading and manipulation cases.
- Common charges include: spoofing, conspiracy to spoof, commodities fraud and wire fraud.



### Evolution of a CFTC/SRO Case

- 1. Tip / Surveillance
- 2. Investigation Opened
- 3. Preservation Notice (CFTC)
- 4. Documents Requested
- 5. Testimony Taken
- 6. Wells Notice (Proposed Charges)
- 7. Wells Submission
- 8. Charges / Complaint / Indictment
- 9. Settlement or Hearing



## **The Enforcement Trends**

#### Ten CFTC/Exchange Enforcement Trends

- 1. Continued Focus on Disruptive Trading
- 2. Individual Accountability
- 3. Product Expansion
- 4. Non-CFTC Registrants
- 5. "Piling On"
- 6. Cooperation
- 7. Use of Task Forces
- 8. Strict Liability for Agent Actions
- 9. Coordination with Other Regulators
- 10. Criminal Referrals





## **Focal Points of Enforcement**

### **Disruptive Trading**

#### What is Disruptive Trading?

- Trading with the intent to disrupt the marketplace (e.g., prices) <u>or</u> the actions of other traders (e.g., by causing them to place/cancel orders).
- Disruption can take the form of rogue trading, spoofing, flipping, market impressions, etc.
- Intent may be required to establish a charge (spoofing), but not always (manipulation).

#### What Law and Rules Govern Disruptive Trading?

- CEA §4c(a)(5)
- CFTC Rule 180.1
- CME Rule 575 (and related FAQs)
- ICE Rule 4.02(I) (and related FAQs)



## Spoofing

### What is Spoofing?

- "Spoofing" involves the placement of a bid or offer with the intent to cancel the bid or offer before execution.
  - CEA §4c(a)(5)(C) prohibits "any trading, practice, or conduct . . . that is, is of the character of, or is commonly known to the trade as, 'spoofing' (bidding or offering with the intent to cancel the bid or offer before execution)."
- It is generally understood as a pattern in which a trader places and quickly cancels an order that was never intended to be executed.
- Such an order can cause prices to move up or down because it may alter the appearance of supply or demand, and some traders base their strategies on their perception of supply and demand at various price levels.

### Spoofing – Anatomy

- 1. The trader places a <u>small buy order</u> that he wants to execute.
- 2. This is quickly followed with a <u>large sell order</u> at a higher price that the trader intends to cancel.
- 3. By placing the large sell orders, the trader seeks to give the market the <u>impression</u> that there is significant selling interest, which suggests that prices will soon fall, raising the likelihood that other market participants will sell.
- 4. The market price falls and the small buy order is filled.
- 5. Once the small buy order is filled, the <u>large buy order is quickly cancelled</u> because the trader did not place the order to get filled on the order, but rather to impact the market.

### Swaps Enforcement

#### Swap Dealer Deficiencies, including Reporting and Supervisory Failures (Nov. 2018): Consent order for \$12 million fine and undertakings. The CFTC alleged that the bank:

- failed to supervise its SD's activities, which resulted in "thousands of violations of the Act";
- was not transparent with the Commission regarding the compliance inadequacies at the SD; and
- failed to report swap transactions to an SDR and submit large trader reports.

Swaps Valuation Deficiencies (Nov. 2018): Consent order for \$10 million fine and undertakings. The CFTC alleged that the bank:

- failed to accurately disclose to counterparties daily mid-market marks and its valuation methodology;
- failed to accurately report the foregoing data to SDRs; and
- failed to supervise, even when employees had raised concerns to management.

### Swaps Enforcement

**Initial Margin Deficiencies (Oct. 2018): Consent order for \$900,000 fine.** According to NFA:

- NFA approved swap dealer's use of the ISDA SIMM to calculate IM for Interest Rate/FX products;
- The bank had (i) deficient back testing; (ii) inadequate benchmarking; (iii) inaccurate risk exposure reconciliations; and (iv) IM and VM compliance deficiencies.

Swap Reporting (Sept. 2018): Consent order for \$750,000 fine. The CFTC alleged that the bank:

- Had multiple swaps reporting errors across more than 50 areas.
- The reporting errors centered primarily on the bank's inability to timely and properly report to an SDR swaps creation data, swaps continuation data, unique swap identifiers, pre-enactment swap transactions, and corrected swaps data.

### Swaps Enforcement

**Swaps Advice (Sept. 2018): Consent order for \$75,000 fine.** The CFTC alleged that the trading advisor:

- Provided advice, for compensation, with respect to the advisability of entering into hedges using OTC swaps and options.
- The advice was in the context of risk management, not speculation, and only to sophisticated clients (i.e., "eligible contract participants").
- The CFTC found that the advisor had failed to register as a "commodity trading advisor".

#### Swap Valuation (Mismarks) (Nov. 2018): Declination Letter.

- "Silver platter" cooperation: self-discovered conduct; self-reported conduct prior to the CFTC acquiring knowledge; immediate corrective action; and robust remediation steps.
- The trader was fined \$350,000 and permanently banned from trading on exchange and seeking registration with the CFTC.

### Failure to Supervise - CFTC

#### **Requirement:**

- CFTC Rule 166.3 requires every <u>CFTC registrant</u> to diligently supervise the handling by its employees and agents of all commodity interest accounts carried, operated, advised or introduced by the registrant.
- The CFTC frequently adds failure to supervise charges when it finds other violations, but it can also charge failure to supervise as an independent violation even in the absence of any other underlying violation.

#### **Elements:**

• A violation requires either that: (1) the registrant's supervisory system was inadequate with respect to training, controls, etc.; or (2) the registrant failed to perform its supervisory duties diligently.

### Strict Liability for Agent Actions - CFTC

**Law:** Under CEA §2(a)(1)(B), a <u>non-CFTC registrant or CFTC registrant</u> may be deemed to be strictly liable for the actions of its employees and agents.

**Elements:** "Trader A engaged in the conduct described herein within the course and scope of Trader A's employment at AGC. <u>Therefore</u>, AGC is liable for the acts, omissions and failures of Trader A . . . that constituted violations of Section 4c(a)(5)(C) of the Act."

### **Questions:**

- Is the person that engaged in the conduct an "agent" of the company?
- If agency exists, should the company not be held strictly liable for policy reasons?

## Strict Liability for Agent Actions - Exchanges

- Exchanges, including CME Group, impose the same liability.
  - CME Rule 433 ("Strict Liability for the Acts of Agents"): "<u>the act, omission, or failure</u> of any official, agent, or other Person acting for any party within the scope of his employment or office shall be deemed the act, omission or failure of the party, as well as of the official, agent or other Person who committed the act."

• Applies to all persons who trade on the market.

 CME Rule 501 ("Employees of Members"): "Members shall be responsible for ensuring that their employees comply with all Exchange rules and may, subject to a determination by an Exchange disciplinary committee, <u>be liable for any fines</u> <u>imposed upon such employees by the Exchange</u>."

• Applies to members of CME Group.

### **Cooperation Considerations**

**CFTC Cooperation Advisories:** In 2017, the DOE updated issued two new enforcement advisories. One for companies, the other for individuals. The advisories list four categories of factors that the DOE may consider in determining whether cooperation credit is warranted:

- the value of the cooperation to the DOE's investigation and enforcement action;
- the value of the cooperation to the <u>CFTC's broader law enforcement interests;</u>
- the <u>culpability</u> of the company or individual and other relevant factors; and
- <u>uncooperative conduct</u> that offsets or limits credit that the company or individual would otherwise receive.
- The advisories indicate that there will be some misconduct that the DOE will consider to be so egregious that no credit will be given for cooperation.
- However, even if persons know the criteria upon which their cooperation will be evaluated, their decision to cooperate may still be driven by what they perceive the benefit of their cooperation to be. Unfortunately, the advisories are silent in this regard, even while other regulators have taken steps to provide such guidance.

# What To Do When The Regulator Calls

### What To Do When the Regulator Calls

- 1. Immediately route the notice to the appropriate person within the organization (e.g., Legal or Compliance per company policy).
- 2. Consider retaining outside counsel and protecting the attorney-client and work product privileges.
- 3. Issue a "litigation hold" to preserve relevant documents.
- 4. Determine what conduct the CFTC or an exchange is concerned about, who is involved, whether that conduct is ongoing, and whether prompt corrective action is necessary.
- 5. Determine which stakeholders need to know about the possible investigation, including management, the Board of Directors, independent auditors, and others.

### What To Do When the Regulator Calls

- 6. Contact the CFTC or exchange staff to learn more about the investigation and who may be a target or subject.
- 7. Determine whether any individuals will need separate counsel and the company's indemnification obligations, if any.
- 8. Consider the likelihood and impact of a parallel criminal investigation or civil litigation.
- 9. Consider whether to cooperate with the regulator at an early stage, including self-reporting any wrongdoing.

# **Questions?**

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